

108TH CONGRESS  
2D SESSION

**S. CON. RES.** \_\_\_\_\_

\_\_\_\_\_  
IN THE SENATE OF THE UNITED STATES

Mr. NICKLES submitted the following concurrent resolution; which was referred to the Committee on \_\_\_\_\_  
\_\_\_\_\_

## CONCURRENT RESOLUTION

Setting forth the congressional budget for the United States Government for fiscal year 2005 and including the appropriate budgetary levels for fiscal years 2006 through 2009.

1       *Resolved by the Senate (the House of Representatives*  
2       *concurring),*

3       **SECTION 1. CONCURRENT RESOLUTION ON THE BUDGET**  
4                       **FOR FISCAL YEAR 2005.**

5           (a) DECLARATION.—Congress declares that this reso-  
6       lution is the concurrent resolution on the budget for fiscal  
7       year 2005 including the appropriate budgetary levels for  
8       fiscal years 2006 through 2009 as authorized by section

1 301 of the Congressional Budget Act of 1974 (2 U.S.C.  
2 632).

3 (b) TABLE OF CONTENTS.—The table of contents for  
4 this concurrent resolution is as follows:

Sec. 1. Concurrent resolution on the budget for fiscal year 2005.

#### TITLE I—LEVELS AND AMOUNTS

Sec. 101. Recommended levels and amounts.

Sec. 102. Social security.

Sec. 103. Major functional categories.

#### TITLE II—RECONCILIATION

Sec. 201. Reconciliation in the Senate.

#### TITLE III—RESERVE FUNDS AND ADJUSTMENTS

##### Subtitle A—Reserve Funds

Sec. 301. Reserve fund for health insurance for the uninsured.

Sec. 302. Reserve fund for higher education.

Sec. 303. Reserve for energy legislation.

##### Subtitle B—Adjustments With Respect to Discretionary Spending

Sec. 311. Adjustment for surface transportation.

Sec. 312. Supplemental appropriations for Iraq and related activities for fiscal  
year 2005.

Sec. 313. Adjustment for wildland fire suppression.

#### TITLE IV—BUDGET ENFORCEMENT

Sec. 401. Restrictions on advance appropriations.

Sec. 402. Extension of emergency rule in the Senate.

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Sec. 404. Scoring rules.

Sec. 405. Adjustments to reflect changes in concepts and definitions.

Sec. 406. Application and effect of changes in allocations and aggregates.

Sec. 407. Exercise of rulemaking powers.

#### TITLE V—SENSE OF THE SENATE

Sec. 501. Sense of the Senate on budget process reform.

Sec. 502. Sense of the Senate on budget process reform with regard to the cre-  
ation of bipartisan commissions to combat waste, fraud, and  
abuse and to promote spending efficiency.

Sec. 503. Sense of the Senate on the relationship between annual deficit spend-  
ing and increases in debt service costs.

Sec. 504. Sense of the Senate with regards to the costs of the medicare pre-  
scription drug program.

Sec. 505. Sense of the Senate regarding pay parity.

1   **TITLE I—LEVELS AND AMOUNTS**

2   **SEC. 101. RECOMMENDED LEVELS AND AMOUNTS.**

3       The following budgetary levels are appropriate for the  
4   fiscal years 2005 through 2009:

5       (1) FEDERAL REVENUES.—For purposes of the en-  
6   forcement of this resolution—

7           (A) The recommended levels of Federal reve-  
8   nues are as follows:

9               Fiscal year 2005: \$\_\_\_\_\_.

10              Fiscal year 2006: \$\_\_\_\_\_.

11              Fiscal year 2007: \$\_\_\_\_\_.

12              Fiscal year 2008: \$\_\_\_\_\_.

13              Fiscal year 2009: \$\_\_\_\_\_.

14           (B) The amounts by which the aggregate levels  
15   of Federal revenues should be changed are as fol-  
16   lows:

17              Fiscal year 2005: \$\_\_\_\_\_.

18              Fiscal year 2006: \$\_\_\_\_\_.

19              Fiscal year 2007: \$\_\_\_\_\_.

20              Fiscal year 2008: \$\_\_\_\_\_.

21              Fiscal year 2009: \$\_\_\_\_\_.

22       (2) NEW BUDGET AUTHORITY.—For purposes of the  
23   enforcement of this resolution, the appropriate levels of  
24   total new budget authority are as follows:

25              Fiscal year 2005: \$\_\_\_\_\_.

1 Fiscal year 2006: \$\_\_\_\_\_.

2 Fiscal year 2007: \$\_\_\_\_\_.

3 Fiscal year 2008: \$\_\_\_\_\_.

4 Fiscal year 2009: \$\_\_\_\_\_.

5 (3) BUDGET OUTLAYS.—For purposes of the enforce-  
6 ment of this resolution, the appropriate levels of total  
7 budget outlays are as follows:

8 Fiscal year 2005: \$\_\_\_\_\_.

9 Fiscal year 2006: \$\_\_\_\_\_.

10 Fiscal year 2007: \$\_\_\_\_\_.

11 Fiscal year 2008: \$\_\_\_\_\_.

12 Fiscal year 2009: \$\_\_\_\_\_.

13 (4) DEFICITS.—For purposes of the enforcement of  
14 this resolution, the amounts of the deficits are as follows:

15 Fiscal year 2005: \$\_\_\_\_\_.

16 Fiscal year 2006: \$\_\_\_\_\_.

17 Fiscal year 2007: \$\_\_\_\_\_.

18 Fiscal year 2008: \$\_\_\_\_\_.

19 Fiscal year 2009: \$\_\_\_\_\_.

20 (5) DEBT SUBJECT TO LIMIT.—The appropriate lev-  
21 els of the public debt are as follows:

22 Fiscal year 2005: \$\_\_\_\_\_.

23 Fiscal year 2006: \$\_\_\_\_\_.

24 Fiscal year 2007: \$\_\_\_\_\_.

25 Fiscal year 2008: \$\_\_\_\_\_.

1 Fiscal year 2009: \$\_\_\_\_\_.

2 (6) DEBT HELD BY THE PUBLIC.—The appropriate  
3 levels of the debt held by the public are as follows:

4 Fiscal year 2005: \$\_\_\_\_\_.

5 Fiscal year 2006: \$\_\_\_\_\_.

6 Fiscal year 2007: \$\_\_\_\_\_.

7 Fiscal year 2008: \$\_\_\_\_\_.

8 Fiscal year 2009: \$\_\_\_\_\_.

9 **SEC. 102. SOCIAL SECURITY.**

10 (a) SOCIAL SECURITY REVENUES.—For purposes of  
11 Senate enforcement under sections 302 and 311 of the  
12 Congressional Budget Act of 1974, the amounts of reve-  
13 nues of the Federal Old-Age and Survivors Insurance  
14 Trust Fund and the Federal Disability Insurance Trust  
15 Fund are as follows:

16 Fiscal year 2005: \$\_\_\_\_\_.

17 Fiscal year 2006: \$\_\_\_\_\_.

18 Fiscal year 2007: \$\_\_\_\_\_.

19 Fiscal year 2008: \$\_\_\_\_\_.

20 Fiscal year 2009: \$\_\_\_\_\_.

21 (b) SOCIAL SECURITY OUTLAYS.—For purposes of  
22 Senate enforcement under sections 302 and 311 of the  
23 Congressional Budget Act of 1974, the amounts of outlays  
24 of the Federal Old-Age and Survivors Insurance Trust

1 Fund and the Federal Disability Insurance Trust Fund  
2 are as follows:

3 Fiscal year 2005: \$\_\_\_\_\_.

4 Fiscal year 2006: \$\_\_\_\_\_.

5 Fiscal year 2007: \$\_\_\_\_\_.

6 Fiscal year 2008: \$\_\_\_\_\_.

7 Fiscal year 2009: \$\_\_\_\_\_.

8 (c) SOCIAL SECURITY ADMINISTRATIVE EX-  
9 PENSES.—In the Senate, the amounts of new budget au-  
10 thority and budget outlays of the Federal Old-Age and  
11 Survivors Insurance Trust Fund and the Federal Dis-  
12 ability Insurance Trust Fund for administrative expenses  
13 are as follows:

14 Fiscal year 2005:

15 (A) New budget authority, \$\_\_\_\_\_.

16 (B) Outlays, \$\_\_\_\_\_.

17 Fiscal year 2006:

18 (A) New budget authority, \$\_\_\_\_\_.

19 (B) Outlays, \$\_\_\_\_\_.

20 Fiscal year 2007:

21 (A) New budget authority, \$\_\_\_\_\_.

22 (B) Outlays, \$\_\_\_\_\_.

23 Fiscal year 2008:

24 (A) New budget authority, \$\_\_\_\_\_.

25 (B) Outlays, \$\_\_\_\_\_.

1 Fiscal year 2009:

2 (A) New budget authority, \$\_\_\_\_\_.

3 (B) Outlays, \$\_\_\_\_\_.

4 **SEC. 103. MAJOR FUNCTIONAL CATEGORIES.**

5 Congress determines and declares that the appro-  
6 priate levels of new budget authority, budget outlays, new  
7 direct loan obligations, and new primary loan guarantee  
8 commitments for fiscal years 2005 through 2009 for each  
9 major functional category are:

10 (1) National Defense (050):

11 Fiscal year 2005:

12 (A) New budget authority, \$\_\_\_\_\_.

13 (B) Outlays, \$\_\_\_\_\_.

14 Fiscal year 2006:

15 (A) New budget authority, \$\_\_\_\_\_.

16 (B) Outlays, \$\_\_\_\_\_.

17 Fiscal year 2007:

18 (A) New budget authority, \$\_\_\_\_\_.

19 (B) Outlays, \$\_\_\_\_\_.

20 Fiscal year 2008:

21 (A) New budget authority, \$\_\_\_\_\_.

22 (B) Outlays, \$\_\_\_\_\_.

23 Fiscal year 2009:

24 (A) New budget authority, \$\_\_\_\_\_.

25 (B) Outlays, \$\_\_\_\_\_.

1       (2) International Affairs (150):

2           Fiscal year 2005:

3               (A) New budget authority, \$\_\_\_\_\_.

4               (B) Outlays, \$\_\_\_\_\_.

5           Fiscal year 2006:

6               (A) New budget authority, \$\_\_\_\_\_.

7               (B) Outlays, \$\_\_\_\_\_.

8           Fiscal year 2007:

9               (A) New budget authority, \$\_\_\_\_\_.

10              (B) Outlays, \$\_\_\_\_\_.

11          Fiscal year 2008:

12              (A) New budget authority, \$\_\_\_\_\_.

13              (B) Outlays, \$\_\_\_\_\_.

14          Fiscal year 2009:

15              (A) New budget authority, \$\_\_\_\_\_.

16              (B) Outlays, \$\_\_\_\_\_.

17       (3) General Science, Space, and Technology (250):

18           Fiscal year 2005:

19               (A) New budget authority, \$\_\_\_\_\_.

20               (B) Outlays, \$\_\_\_\_\_.

21           Fiscal year 2006:

22               (A) New budget authority, \$\_\_\_\_\_.

23               (B) Outlays, \$\_\_\_\_\_.

24           Fiscal year 2007:

25               (A) New budget authority, \$\_\_\_\_\_.



9

1 (B) Outlays, \$\_\_\_\_\_.

2 Fiscal year 2008:

3 (A) New budget authority, \$\_\_\_\_\_.

4 (B) Outlays, \$\_\_\_\_\_.

5 Fiscal year 2009:

6 (A) New budget authority, \$\_\_\_\_\_.

7 (B) Outlays, \$\_\_\_\_\_.

8 (4) Energy (270):

9 Fiscal year 2005:

10 (A) New budget authority, \$\_\_\_\_\_.

11 (B) Outlays, \$\_\_\_\_\_.

12 Fiscal year 2006:

13 (A) New budget authority, \$\_\_\_\_\_.

14 (B) Outlays, \$\_\_\_\_\_.

15 Fiscal year 2007:

16 (A) New budget authority, \$\_\_\_\_\_.

17 (B) Outlays, \$\_\_\_\_\_.

18 Fiscal year 2008:

19 (A) New budget authority, \$\_\_\_\_\_.

20 (B) Outlays, \$\_\_\_\_\_.

21 Fiscal year 2009:

22 (A) New budget authority, \$\_\_\_\_\_.

23 (B) Outlays, \$\_\_\_\_\_.

24 (5) Natural Resources and Environment (300):

25 Fiscal year 2005:

10

1 (A) New budget authority, \$\_\_\_\_\_.

2 (B) Outlays, \$\_\_\_\_\_.

3 Fiscal year 2006:

4 (A) New budget authority, \$\_\_\_\_\_.

5 (B) Outlays, \$\_\_\_\_\_.

6 Fiscal year 2007:

7 (A) New budget authority, \$\_\_\_\_\_.

8 (B) Outlays, \$\_\_\_\_\_.

9 Fiscal year 2008:

10 (A) New budget authority, \$\_\_\_\_\_.

11 (B) Outlays, \$\_\_\_\_\_.

12 Fiscal year 2009:

13 (A) New budget authority, \$\_\_\_\_\_.

14 (B) Outlays, \$\_\_\_\_\_.

15 (6) Agriculture (350):

16 Fiscal year 2005:

17 (A) New budget authority, \$\_\_\_\_\_.

18 (B) Outlays, \$\_\_\_\_\_.

19 Fiscal year 2006:

20 (A) New budget authority, \$\_\_\_\_\_.

21 (B) Outlays, \$\_\_\_\_\_.

22 Fiscal year 2007:

23 (A) New budget authority, \$\_\_\_\_\_.

24 (B) Outlays, \$\_\_\_\_\_.

25 Fiscal year 2008:

11

1 (A) New budget authority, \$\_\_\_\_\_.

2 (B) Outlays, \$\_\_\_\_\_.

3 Fiscal year 2009:

4 (A) New budget authority, \$\_\_\_\_\_.

5 (B) Outlays, \$\_\_\_\_\_.

6 (7) Commerce and Housing Credit (370):

7 Fiscal year 2005:

8 (A) New budget authority, \$\_\_\_\_\_.

9 (B) Outlays, \$\_\_\_\_\_.

10 Fiscal year 2006:

11 (A) New budget authority, \$\_\_\_\_\_.

12 (B) Outlays, \$\_\_\_\_\_.

13 Fiscal year 2007:

14 (A) New budget authority, \$\_\_\_\_\_.

15 (B) Outlays, \$\_\_\_\_\_.

16 Fiscal year 2008:

17 (A) New budget authority, \$\_\_\_\_\_.

18 (B) Outlays, \$\_\_\_\_\_.

19 Fiscal year 2009:

20 (A) New budget authority, \$\_\_\_\_\_.

21 (B) Outlays, \$\_\_\_\_\_.

22 (8) Transportation (400):

23 Fiscal year 2005:

24 (A) New budget authority, \$\_\_\_\_\_.

25 (B) Outlays, \$\_\_\_\_\_.

12

1 Fiscal year 2006:

2 (A) New budget authority, \$\_\_\_\_\_.

3 (B) Outlays, \$\_\_\_\_\_.

4 Fiscal year 2007:

5 (A) New budget authority, \$\_\_\_\_\_.

6 (B) Outlays, \$\_\_\_\_\_.

7 Fiscal year 2008:

8 (A) New budget authority, \$\_\_\_\_\_.

9 (B) Outlays, \$\_\_\_\_\_.

10 Fiscal year 2009:

11 (A) New budget authority, \$\_\_\_\_\_.

12 (B) Outlays, \$\_\_\_\_\_.

13 (9) Community and Regional Development (450):

14 Fiscal year 2005:

15 (A) New budget authority, \$\_\_\_\_\_.

16 (B) Outlays, \$\_\_\_\_\_.

17 Fiscal year 2006:

18 (A) New budget authority, \$\_\_\_\_\_.

19 (B) Outlays, \$\_\_\_\_\_.

20 Fiscal year 2007:

21 (A) New budget authority, \$\_\_\_\_\_.

22 (B) Outlays, \$\_\_\_\_\_.

23 Fiscal year 2008:

24 (A) New budget authority, \$\_\_\_\_\_.

25 (B) Outlays, \$\_\_\_\_\_.

13

1 Fiscal year 2009:

2 (A) New budget authority, \$\_\_\_\_\_.

3 (B) Outlays, \$\_\_\_\_\_.

4 (10) Education, Training, Employment, and Social  
5 Services (500):

6 Fiscal year 2005:

7 (A) New budget authority, \$\_\_\_\_\_.

8 (B) Outlays, \$\_\_\_\_\_.

9 Fiscal year 2006:

10 (A) New budget authority, \$\_\_\_\_\_.

11 (B) Outlays, \$\_\_\_\_\_.

12 Fiscal year 2007:

13 (A) New budget authority, \$\_\_\_\_\_.

14 (B) Outlays, \$\_\_\_\_\_.

15 Fiscal year 2008:

16 (A) New budget authority, \$\_\_\_\_\_.

17 (B) Outlays, \$\_\_\_\_\_.

18 Fiscal year 2009:

19 (A) New budget authority, \$\_\_\_\_\_.

20 (B) Outlays, \$\_\_\_\_\_.

21 (11) Health (550):

22 Fiscal year 2005:

23 (A) New budget authority, \$\_\_\_\_\_.

24 (B) Outlays, \$\_\_\_\_\_.

25 Fiscal year 2006:

14

1 (A) New budget authority, \$\_\_\_\_\_.

2 (B) Outlays, \$\_\_\_\_\_.

3 Fiscal year 2007:

4 (A) New budget authority, \$\_\_\_\_\_.

5 (B) Outlays, \$\_\_\_\_\_.

6 Fiscal year 2008:

7 (A) New budget authority, \$\_\_\_\_\_.

8 (B) Outlays, \$\_\_\_\_\_.

9 Fiscal year 2009:

10 (A) New budget authority, \$\_\_\_\_\_.

11 (B) Outlays, \$\_\_\_\_\_.

12 (12) Medicare (570):

13 Fiscal year 2005:

14 (A) New budget authority, \$\_\_\_\_\_.

15 (B) Outlays, \$\_\_\_\_\_.

16 Fiscal year 2006:

17 (A) New budget authority, \$\_\_\_\_\_.

18 (B) Outlays, \$\_\_\_\_\_.

19 Fiscal year 2007:

20 (A) New budget authority, \$\_\_\_\_\_.

21 (B) Outlays, \$\_\_\_\_\_.

22 Fiscal year 2008:

23 (A) New budget authority, \$\_\_\_\_\_.

24 (B) Outlays, \$\_\_\_\_\_.

25 Fiscal year 2009:

15

1 (A) New budget authority, \$\_\_\_\_\_.

2 (B) Outlays, \$\_\_\_\_\_.

3 (13) Income Security (600):

4 Fiscal year 2005:

5 (A) New budget authority, \$\_\_\_\_\_.

6 (B) Outlays, \$\_\_\_\_\_.

7 Fiscal year 2006:

8 (A) New budget authority, \$\_\_\_\_\_.

9 (B) Outlays, \$\_\_\_\_\_.

10 Fiscal year 2007:

11 (A) New budget authority, \$\_\_\_\_\_.

12 (B) Outlays, \$\_\_\_\_\_.

13 Fiscal year 2008:

14 (A) New budget authority, \$\_\_\_\_\_.

15 (B) Outlays, \$\_\_\_\_\_.

16 Fiscal year 2009:

17 (A) New budget authority, \$\_\_\_\_\_.

18 (B) Outlays, \$\_\_\_\_\_.

19 (14) Social Security (650):

20 Fiscal year 2005:

21 (A) New budget authority, \$\_\_\_\_\_.

22 (B) Outlays, \$\_\_\_\_\_.

23 Fiscal year 2006:

24 (A) New budget authority, \$\_\_\_\_\_.

25 (B) Outlays, \$\_\_\_\_\_.

16

1 Fiscal year 2007:

2 (A) New budget authority, \$\_\_\_\_\_.

3 (B) Outlays, \$\_\_\_\_\_.

4 Fiscal year 2008:

5 (A) New budget authority, \$\_\_\_\_\_.

6 (B) Outlays, \$\_\_\_\_\_.

7 Fiscal year 2009:

8 (A) New budget authority, \$\_\_\_\_\_.

9 (B) Outlays, \$\_\_\_\_\_.

10 (15) Veterans Benefits and Services (700):

11 Fiscal year 2005:

12 (A) New budget authority, \$\_\_\_\_\_.

13 (B) Outlays, \$\_\_\_\_\_.

14 Fiscal year 2006:

15 (A) New budget authority, \$\_\_\_\_\_.

16 (B) Outlays, \$\_\_\_\_\_.

17 Fiscal year 2007:

18 (A) New budget authority, \$\_\_\_\_\_.

19 (B) Outlays, \$\_\_\_\_\_.

20 Fiscal year 2008:

21 (A) New budget authority, \$\_\_\_\_\_.

22 (B) Outlays, \$\_\_\_\_\_.

23 Fiscal year 2009:

24 (A) New budget authority, \$\_\_\_\_\_.

25 (B) Outlays, \$\_\_\_\_\_.



17

1 (16) Administration of Justice (750):

2 Fiscal year 2005:

3 (A) New budget authority, \$\_\_\_\_\_.

4 (B) Outlays, \$\_\_\_\_\_.

5 Fiscal year 2006:

6 (A) New budget authority, \$\_\_\_\_\_.

7 (B) Outlays, \$\_\_\_\_\_.

8 Fiscal year 2007:

9 (A) New budget authority, \$\_\_\_\_\_.

10 (B) Outlays, \$\_\_\_\_\_.

11 Fiscal year 2008:

12 (A) New budget authority, \$\_\_\_\_\_.

13 (B) Outlays, \$\_\_\_\_\_.

14 Fiscal year 2009:

15 (A) New budget authority, \$\_\_\_\_\_.

16 (B) Outlays, \$\_\_\_\_\_.

17 (17) General Government (800):

18 Fiscal year 2005:

19 (A) New budget authority, \$\_\_\_\_\_.

20 (B) Outlays, \$\_\_\_\_\_.

21 Fiscal year 2006:

22 (A) New budget authority, \$\_\_\_\_\_.

23 (B) Outlays, \$\_\_\_\_\_.

24 Fiscal year 2007:

25 (A) New budget authority, \$\_\_\_\_\_.

18

1 (B) Outlays, \$\_\_\_\_\_.

2 Fiscal year 2008:

3 (A) New budget authority, \$\_\_\_\_\_.

4 (B) Outlays, \$\_\_\_\_\_.

5 Fiscal year 2009:

6 (A) New budget authority, \$\_\_\_\_\_.

7 (B) Outlays, \$\_\_\_\_\_.

8 (18) Net Interest (900):

9 Fiscal year 2005:

10 (A) New budget authority, \$\_\_\_\_\_.

11 (B) Outlays, \$\_\_\_\_\_.

12 Fiscal year 2006:

13 (A) New budget authority, \$\_\_\_\_\_.

14 (B) Outlays, \$\_\_\_\_\_.

15 Fiscal year 2007:

16 (A) New budget authority, \$\_\_\_\_\_.

17 (B) Outlays, \$\_\_\_\_\_.

18 Fiscal year 2008:

19 (A) New budget authority, \$\_\_\_\_\_.

20 (B) Outlays, \$\_\_\_\_\_.

21 Fiscal year 2009:

22 (A) New budget authority, \$\_\_\_\_\_.

23 (B) Outlays, \$\_\_\_\_\_.

24 (19) Allowances (920):

25 Fiscal year 2005:

19

1 (A) New budget authority, \$\_\_\_\_\_.

2 (B) Outlays, \$\_\_\_\_\_.

3 Fiscal year 2006:

4 (A) New budget authority, \$\_\_\_\_\_.

5 (B) Outlays, \$\_\_\_\_\_.

6 Fiscal year 2007:

7 (A) New budget authority, \$\_\_\_\_\_.

8 (B) Outlays, \$\_\_\_\_\_.

9 Fiscal year 2008:

10 (A) New budget authority, \$\_\_\_\_\_.

11 (B) Outlays, \$\_\_\_\_\_.

12 Fiscal year 2009:

13 (A) New budget authority, \$\_\_\_\_\_.

14 (B) Outlays, \$\_\_\_\_\_.

15 (20) Undistributed Offsetting Receipts (950):

16 Fiscal year 2005:

17 (A) New budget authority, \$\_\_\_\_\_.

18 (B) Outlays, \$\_\_\_\_\_.

19 Fiscal year 2006:

20 (A) New budget authority, \$\_\_\_\_\_.

21 (B) Outlays, \$\_\_\_\_\_.

22 Fiscal year 2007:

23 (A) New budget authority, \$\_\_\_\_\_.

24 (B) Outlays, \$\_\_\_\_\_.

25 Fiscal year 2008:

20

1 (A) New budget authority, \$\_\_\_\_\_.

2 (B) Outlays, \$\_\_\_\_\_.

3 Fiscal year 2009:

4 (A) New budget authority, \$\_\_\_\_\_.

5 (B) Outlays, \$\_\_\_\_\_.

1       **TITLE II—RECONCILIATION**

2       **SEC. 201. RECONCILIATION IN THE SENATE.**

3       (a) TAX RELIEF.—The Senate Committee on Fi-  
4 nance shall report a reconciliation bill not later than Sep-  
5 tember 30, 2004, that consists of changes in laws within  
6 its jurisdiction sufficient to reduce revenues by not more  
7 than \$12,311,000,000 for fiscal year 2005 and  
8 \$80,642,000,000 for the period of fiscal years 2005  
9 through 2009.

10       (b) INCREASE IN STATUTORY DEBT LIMIT.—The  
11 Committee on Finance shall report a reconciliation bill not  
12 later than September 30, 2004, that consists solely of  
13 changes in laws within its jurisdiction to increase the stat-  
14 utory debt limit by \$664,130,000,000.

15       (c) REDUCTIONS IN OUTLAYS.—The Senate Com-  
16 mittee on Finance shall report changes in laws within its  
17 jurisdiction not later than September 30, 2004, that pro-  
18 vide direct spending (as defined in section 250(c)(8) of  
19 the Balanced Budget and Emergency Deficit Control Act  
20 of 1985) to reduce outlays \$2,888,000,000 for fiscal year  
21 2005 and \$3,423,000,000 for the period of fiscal years  
22 2005 through 2009.

1 **TITLE III—RESERVE FUNDS AND**  
2 **ADJUSTMENTS**

3 **Subtitle A—Reserve Funds**

4 **SEC. 301. RESERVE FUND FOR HEALTH INSURANCE FOR**  
5 **THE UNINSURED.**

6 If the Committee on Finance or the Committee on  
7 Health, Education, Labor, and Pensions of the Senate re-  
8 ports a bill or joint resolution, or an amendment thereto  
9 is offered or a conference report thereon is submitted, that  
10 provides health insurance or expands access to care for  
11 the uninsured (including a measure providing for tax de-  
12 ductions for the purchase of health insurance or other  
13 measures), increases access to health insurance through  
14 lowering costs, and does not increase the costs of current  
15 health insurance coverage, the chairman of the Committee  
16 on the Budget may revise allocations of new budget au-  
17 thority and outlays, to reflect such legislation the revenue  
18 aggregates, and other appropriate aggregates provided  
19 that such legislation would not increase the deficit for fis-  
20 cal year 2005 and for the period of fiscal years 2005  
21 through 2009.

22 **SEC. 302. RESERVE FUND FOR HIGHER EDUCATION.**

23 If the Committee on Health, Education, Labor, and  
24 Pensions of the Senate reports a bill or joint resolution,

1 or if an amendment thereto is offered or a conference re-  
2 port thereon is submitted, that provides, funding for—

3 (1) the reauthorization of the Higher Education  
4 Act of 1965, the chairman of the Committee on the  
5 Budget may revise committee allocations for that  
6 committee and other appropriate budgetary aggre-  
7 gates and allocations of new budget authority and  
8 outlays by the amount provided by that measure for  
9 that purpose, but not to exceed \$1,000,000,000 in  
10 new budget authority and \$1,000,000,000 in outlays  
11 for fiscal year 2005, \$5,000,000,000 in new budget  
12 authority and \$5,000,000,000 in outlays for the pe-  
13 riod of fiscal years 2005 through 2009; and

14 (2) a measure that eliminates the accumulated  
15 shortfall of budget authority resulting from insuffi-  
16 cient appropriations of discretionary new budget au-  
17 thority previously enacted for the Federal Pell Grant  
18 Program for awards made through award year  
19 2004–2005, the chairman of the Committee on the  
20 Budget may revise the committee allocation and  
21 other appropriate budgetary aggregates by the  
22 amount provided by that measure for that purpose,  
23 but not to exceed \$3,700,000,000 in new budget au-  
24 thority only for fiscal year 2005.

1 **SEC. 303. RESERVE FOR ENERGY LEGISLATION.**

2 If a measure, predominately within the jurisdiction  
3 of the Committee on Energy and Natural Resources of  
4 the Senate (including a bill or joint resolution, an amend-  
5 ment or a conference report), is considered in the Senate  
6 that provides for a national energy policy and does not  
7 reduce revenues by more than \$1,785,000,000 in 2005  
8 and \$15,092,000,000 for the period of fiscal years 2005  
9 through 2009, the chairman of the Committee on the  
10 Budget may revise committee allocations for that com-  
11 mittee and other appropriate budgetary aggregates and al-  
12 location of new budget authority and outlays by the  
13 amount provided by that measure for that purpose, but  
14 not to exceed \$261,000,000 in new budget authority and  
15 \$221,000,000 in outlays for fiscal year 2005 and  
16 \$1,465,000,000 in new budget authority and  
17 \$1,465,000,000 in outlays for the period of fiscal years  
18 2005 through 2009.

19 **Subtitle B—Adjustments With**  
20 **Respect to Discretionary Spending**

21 **SEC. 311. ADJUSTMENT FOR SURFACE TRANSPORTATION.**

22 (a) IN GENERAL.—If the Committee on Transpor-  
23 tation and Infrastructure of the House or the Committee  
24 on Environment and Public Works, the Committee on  
25 Banking, Housing, and Urban Affairs, or the Committee  
26 on Commerce, Science, and Transportation of the Senate



1 reports a bill or joint resolution, or if an amendment  
2 thereto is offered or a conference report thereon is sub-  
3 mitted, that provides new budget authority for the budget  
4 accounts or portions thereof in the highway and transit  
5 categories as defined in subparagraphs (B) and (C) of sec-  
6 tion 250(c)(4) of the Balanced Budget and Emergency  
7 Deficit Control Act of 1985 in excess of the following  
8 amounts:

9 (1) For fiscal year 2005: \$41,772,000,000.

10 (2) For fiscal years 2005 through 2009:  
11 \$207,293,000,000.

12 the chairman of the Committee on the Budget may adjust  
13 the appropriate budget aggregates and increase the alloca-  
14 tion of new budget authority to such committee for fiscal  
15 year 2005 and for the period of fiscal years 2005 through  
16 2009 to the extent such excess is offset by an increase  
17 in net new user-fee receipts related to the purposes of the  
18 highway trust fund that are appropriated to such fund for  
19 the applicable fiscal year caused by such legislation. In  
20 the Senate, any increase in receipts must be reported from  
21 the Committee on Finance.

22 (b) ADJUSTMENT FOR OUTLAYS.—(1) For fiscal year  
23 2005, in the Senate, if a bill or joint resolution is reported,  
24 or if an amendment thereto is offered or a conference re-  
25 port thereon is submitted, that changes obligation limita-

1 tions such that the total limitations are in excess of  
2 \$40,600,000,000 for fiscal year 2005, for programs,  
3 projects, and activities within the highway and transit cat-  
4 egories as defined in subparagraphs (B) and (C) of section  
5 250(c)(4) of the Balanced Budget and Emergency Deficit  
6 Control Act of 1985 and if legislation has been enacted  
7 that satisfies the conditions set forth in subsection (a) for  
8 such fiscal year, the appropriate chairman of the Com-  
9 mittee on the Budget may increase the allocation of out-  
10 lays and appropriate aggregates for such fiscal year for  
11 the committee reporting such measure by the amount of  
12 outlays that corresponds to such excess obligation limita-  
13 tions, but not to exceed the amount of such excess that  
14 was offset in 2005 pursuant to subsection (a).

15 (2) For fiscal year 2006, in the Senate, if a bill or  
16 joint resolution is reported, or if an amendment thereto  
17 is offered or a conference report thereon is submitted, that  
18 changes obligation limitations such that the total limita-  
19 tions are in excess of \$40,621,000,000 for fiscal year  
20 2005, for programs, projects, and activities within the  
21 highway and transit categories as defined in subpara-  
22 graphs (B) and (C) of section 250(c)(4) of the Balanced  
23 Budget and Emergency Deficit Control Act of 1985 and  
24 if legislation has been enacted that satisfies the conditions  
25 set forth in subsection (a) for such fiscal year, the chair-

1 man of the Committee on the Budget may increase the  
2 allocation of outlays and appropriate aggregates for such  
3 fiscal year for the committee reporting such measure by  
4 the amount of outlays that corresponds to such excess ob-  
5 ligation limitations, but not to exceed the amount of such  
6 excess that was offset in 2006 pursuant to subsection (a).

7 **SEC. 312. SUPPLEMENTAL APPROPRIATIONS FOR IRAQ AND**  
8 **RELATED ACTIVITIES FOR FISCAL YEAR 2005.**

9 If the President transmits a budget request for addi-  
10 tional resources for activities in Iraq and Afghanistan and  
11 if the Committee on Appropriations of the Senate reports  
12 legislation providing additional discretionary appropria-  
13 tions in excess of the levels assumed in this resolution for  
14 defense-related activities for fiscal year 2005, the chair-  
15 man of the Committee on the Budget may revise the allo-  
16 cation (and all other appropriate levels and aggregates set  
17 out in this resolution) for that committee for such purpose  
18 but not to exceed: \$30,000,000,000 in new budget author-  
19 ity for fiscal year 2005 and the outlays that flow there-  
20 from.

21 **SEC. 313. ADJUSTMENT FOR WILDLAND FIRE SUPPRES-**  
22 **SION.**

23 (a) FINDINGS.—The Senate makes the following  
24 findings:

1           (1) Due to the expansion of the wildland urban  
2 interface, severe drought conditions in many regions  
3 of the country, and the poor health of the Nation's  
4 forests and rangelands, the Forest Service and De-  
5 partment of the Interior regularly spend more than  
6 the amount appropriated for fire suppression, and  
7 then borrow from other accounts to pay for fire sup-  
8 pression.

9           (2) This borrowing has a negative effect on  
10 many Forest Service and Department of the Interior  
11 programs.

12           (3) This resolution provides an amount equal to  
13 the 10-year average for fire suppression in fiscal  
14 year 2005.

15           (4) The Senate recommends that the Forest  
16 Service and the Department of the Interior address  
17 cost containment within the fire suppression ac-  
18 count, and report to Congress regarding how funds  
19 appropriated pursuant to this section are used.

20           (b) CAP ADJUSTMENT.—

21           (1) DEFINITION.—For this subsection, the term  
22 “base amount” refers to the average of the obliga-  
23 tions of the preceding 10 years for wildfire suppres-  
24 sion in the Forest Service and the Department of  
25 the Interior, calculated as of the date of the applica-

1 ble year's budget request is submitted by the Presi-  
2 dent to Congress.

3 (2) ADJUSTMENTS FOR FISCAL YEARS 2005 AND  
4 2006.—If the amount appropriated for Wildland Fire  
5 Suppression in a fiscal year is not less than the base  
6 amount, then the chairman of the Committee on the  
7 Budget may adjust the appropriate allocations and  
8 other budgetary levels in the most recently agreed to  
9 concurrent resolution on the budget for any bill,  
10 joint resolution, amendment, motion, or conference  
11 report that provides additional funding for wildland  
12 fire suppression, but not to exceed—

13 (A) for the Forest Service—

14 (i) for fiscal year 2005, \$400,000,000;

15 and

16 (ii) for fiscal year 2006,  
17 \$400,000,000; and

18 (B) for the Department of the Interior—

19 (i) for fiscal year 2005, \$100,000,000;

20 and

21 (ii) for fiscal year 2006,  
22 \$100,000,000.

23 (3) SPECIAL RULE FOR FISCAL YEAR 2004.—If  
24 additional funding for wildland fire suppression for  
25 fiscal year 2004 is provided in a bill, joint resolu-

1       tion, amendment, motion, or conference report, then  
2       the chairman of the Committee on the Budget may  
3       determine that such amounts shall not be counted  
4       for the purposes of the Congressional Budget Act of  
5       1974 and this resolution, provided that such  
6       amounts do not exceed—

7               (A) for the Forest Service, for fiscal year  
8       2004, \$400,000,000; and

9               (B) for the Department of the Interior, for  
10       fiscal year 2004, \$100,000,000.

11                   **TITLE IV—BUDGET**  
12                   **ENFORCEMENT**

13   **SEC. 401. RESTRICTIONS ON ADVANCE APPROPRIATIONS.**

14       (a) IN GENERAL.—Except as provided in subsection  
15   (b), it shall not be in order in the Senate to consider any  
16   bill, joint resolution, motion, amendment, or conference re-  
17   port that would provide an advance appropriation.

18       (b) ACCOUNTS.—An advance appropriation may be  
19   provided for fiscal years 2006 and 2007 for programs,  
20   projects, activities, or accounts identified in the joint ex-  
21   planatory statement of managers accompanying this reso-  
22   lution under the heading “Accounts Identified for Advance  
23   Appropriations” in an aggregate amount not to exceed  
24   \$23,158,000,000 in new budget authority in each year.

25       (c) POINT OF ORDER.—

1           (1) WAIVER.—In the Senate, subsection (a)  
2           may be waived or suspended only by an affirmative  
3           vote of three-fifths of the Members, duly chosen and  
4           sworn. An affirmative vote of three-fifths of the  
5           Members of the Senate, duly chosen and sworn, shall  
6           be required to sustain an appeal of the ruling of the  
7           Chair on a point of order raised under subsection  
8           (a).

9           (2) PROCEDURE.—A point of order under sub-  
10          section (a) may be raised by a Senator as provided  
11          in section 313(e) of Congressional Budget Act of  
12          1974.

13          (3) CONFERENCE REPORT.—If a point of order  
14          is sustained under subsection (a) against a con-  
15          ference report in the Senate, the report shall be dis-  
16          posed of as provided in section 313(d) of the Con-  
17          gressional Budget Act of 1974.

18          (d) ADVANCE APPROPRIATION.—In this section, the  
19          term “advance appropriation” means any discretionary  
20          new budget authority in a bill or joint resolution—

21                (1) making general appropriations or con-  
22                tinuing appropriations for fiscal year 2005 that first  
23                becomes available for any fiscal year after 2005; or

1           (2) making general appropriations or con-  
2           tinuing appropriations for fiscal year 2006 that first  
3           becomes available for any fiscal year after 2006.

4 **SEC. 402. EXTENSION OF EMERGENCY RULE IN THE SEN-**  
5 **ATE.**

6           Section 502(c) of H. Con. Res. 95 (108th Cong., 1st.  
7 Sess.) is amended to read as follows:

8           “(c) IN THE SENATE.—

9           “(1) AUTHORITY TO DESIGNATE.—In the Sen-  
10          ate, with respect to a provision of direct spending or  
11          receipts legislation or appropriations for discre-  
12          tionary accounts that the President designates as an  
13          emergency requirement and that Congress so des-  
14          ignates in such measure, the amounts of new budget  
15          authority, outlays, and receipts in all fiscal years re-  
16          sulting from that provision shall be treated as an  
17          emergency requirement for the purpose of this sec-  
18          tion.

19          “(2) EXEMPTION OF EMERGENCY PROVI-  
20          SIONS.—In the Senate, any new budget authority,  
21          outlays, and receipts resulting from any provision  
22          designated as an emergency requirement, pursuant  
23          to this section, in any bill, joint resolution, amend-  
24          ment, or conference report shall not count for pur-  
25          poses of sections 302, 303, 311, and 401 of the Con-



1       gressional Budget Act of 1974 and any concurrent  
2       resolution on the budget.

3               “(3) DESIGNATIONS.—

4               “(A) GUIDANCE.—In the Senate, if a pro-  
5       vision of legislation is designated as an emer-  
6       gency requirement under this section, the com-  
7       mittee report and any statement of managers  
8       accompanying that legislation shall include an  
9       explanation of the manner in which the provi-  
10      sion meets the criteria in subparagraph (B).

11              “(B) CRITERIA.—

12              “(i) IN GENERAL.—Any such provi-  
13      sion is an emergency requirement if the  
14      situation addressed by such provision is—

15                      “(I) necessary, essential, or vital  
16                      (not merely useful or beneficial);

17                      “(II) sudden, quickly coming into  
18                      being, and not building up over time;

19                      “(III) an urgent, pressing, and  
20                      compelling need requiring immediate  
21                      action;

22                      “(IV) subject to clause (ii), un-  
23                      foreseen, unpredictable, and unantici-  
24                      pated; and

1                   “(V) not permanent, temporary  
2                   in nature.

3                   “(ii) UNFORESEEN.—An emergency  
4                   that is part of an aggregate level of antici-  
5                   pated emergencies, particularly when nor-  
6                   mally estimated in advance, is not unfore-  
7                   seen.

8                   “(4) DEFINITIONS.—In this subsection, the  
9                   terms ‘direct spending’, ‘receipts’, and ‘appropria-  
10                  tions for discretionary accounts’ means any provision  
11                  of a bill, joint resolution, amendment, motion, or  
12                  conference report that affects direct spending, re-  
13                  ceipts, or appropriations as those terms have been  
14                  defined and interpreted for purposes of the Balanced  
15                  Budget and Emergency Deficit Control Act of 1985.

16                  “(5) POINT OF ORDER.—When the Senate is  
17                  considering a bill, resolution, amendment, motion, or  
18                  conference report, if a point of order is made by a  
19                  Senator against an emergency designation in that  
20                  measure, that provision making such a designation  
21                  shall be stricken from the measure and may not be  
22                  offered as an amendment from the floor.

23                  “(6) WAIVER AND APPEAL.—Paragraph (5)  
24                  may be waived or suspended in the Senate only by  
25                  an affirmative vote of three-fifths of the Members,

1       duly chosen and sworn. An affirmative vote of three-  
2       fifths of the Members of the Senate, duly chosen and  
3       sworn, shall be required to sustain an appeal of the  
4       ruling of the Chair on a point of order raised under  
5       this section.

6           “(7) DEFINITION OF AN EMERGENCY DESIGNA-  
7       TION.—For purposes of paragraph (5), a provision  
8       shall be considered an emergency designation if it  
9       designates any item as an emergency requirement  
10      pursuant to this section.

11          “(8) FORM OF THE POINT OF ORDER.—A point  
12      of order under paragraph (5) may be raised by a  
13      Senator as provided in section 313(e) of the Con-  
14      gressional Budget Act of 1974.

15          “(9) CONFERENCE REPORTS.—If a point of  
16      order is sustained under paragraph (5) against a  
17      conference report, the report shall be disposed of as  
18      provided in section 313(d) of the Congressional  
19      Budget Act of 1974.

20          “(10) EXCEPTION FOR DEFENSE SPENDING.—  
21      Paragraph (5) shall not apply against an emergency  
22      designation for a provision making discretionary ap-  
23      propriations in the defense category.”.

1 **SEC. 403. DISCRETIONARY SPENDING LIMITS IN THE SEN-**  
2 **ATE.**

3 (a) DISCRETIONARY SPENDING LIMITS.—In the Sen-  
4 ate and as used in this section, the term “discretionary  
5 spending limit” means—

6 (1) for fiscal year 2005—

7 (A) \$812,773,000,000 in new budget au-  
8 thority and \$818,285,000,000 in outlays for the  
9 discretionary category;

10 (B) for the highway category,  
11 \$33,393,000,000 in outlays; and

12 (C) for the mass transit category,  
13 \$1,488,000,000 in new budget authority, and  
14 \$6,726,000,000 in outlays; and

15 (2) for fiscal year 2006 \$852,257,000,000 in  
16 new budget authority, and \$884,266,000,000 in out-  
17 lays for the discretionary category.

18 (b) DISCRETIONARY SPENDING POINT OF ORDER IN  
19 THE SENATE.—

20 (1) IN GENERAL.—Except as otherwise pro-  
21 vided in this subsection, it shall not be in order in  
22 the Senate to consider any bill or resolution (includ-  
23 ing a concurrent resolution on the budget) or  
24 amendment, motion, or conference report thereon  
25 that would exceed any of the discretionary spending  
26 limits in this section.

1           (2) WAIVER.—This subsection may be waived  
2           or suspended in the Senate only by the affirmative  
3           vote of three-fifths of the Members, duly chosen and  
4           sworn.

5           (3) APPEALS.—Appeals in the Senate from the  
6           decisions of the Chair relating to any provision of  
7           this subsection shall be limited to 1 hour, to be  
8           equally divided between, and controlled by, the ap-  
9           pellant and the manager of the bill or joint resolu-  
10          tion, as the case may be. An affirmative vote of  
11          three-fifths of the Members of the Senate, duly cho-  
12          sen and sworn, shall be required to sustain an ap-  
13          peal of the ruling of the Chair on a point of order  
14          raised under this subsection.

15          (c) ADJUSTMENTS.—

16               (1) IN GENERAL.—

17                   (A) CHAIRMAN.—After the reporting of a  
18                   bill or joint resolution, or the offering of an  
19                   amendment thereto or the submission of a con-  
20                   ference report thereon, the chairman of the  
21                   Committee on the Budget may make the ad-  
22                   justments set forth in subparagraph (B) for the  
23                   amount of new budget authority in that meas-  
24                   ure (if that measure meets the requirements set

1           forth in paragraph (2)) and the outlays flowing  
2           from that budget authority.

3                   (B) MATTERS TO BE ADJUSTED.—The ad-  
4           justments referred to in subparagraph (A) are  
5           to be made to—

6                   (i) the discretionary spending limits, if  
7           any, set forth in the appropriate concur-  
8           rent resolution on the budget;

9                   (ii) the allocations made pursuant to  
10          the appropriate concurrent resolution on  
11          the budget pursuant to section 302(a) of  
12          the Congressional Budget Act of 1974; and

13                   (iii) the budgetary aggregates as set  
14          forth in the appropriate concurrent resolu-  
15          tion on the budget.

16                   (2) AMOUNTS OF ADJUSTMENTS.—The adjust-  
17          ment referred to in paragraph (1) shall be—

18                   (A) an amount provided for transportation  
19          under section 311;

20                   (B) an amount provided for the fiscal year  
21          2005 supplemental appropriation pursuant to  
22          section 312; and

23                   (C) an amount provided for fire suppres-  
24          sion pursuant to section 313.

1 (3) REPORTING REVISED SUBALLOCATIONS.—  
2 Following any adjustment made under paragraph  
3 (1), the Committee on Appropriations of the Senate  
4 shall report appropriately revised suballocations  
5 under section 302(b) to carry out this subsection.

6 **SEC. 404. SCORING RULES.**

7 (a) SCORING OF BUDGET AUTHORITY FOR FEDERAL  
8 PELL GRANTS.—

9 (1) PURPOSE.—In order to prevent the accumu-  
10 lation of shortfalls of new budget authority with re-  
11 spect to discretionary Pell Grant Awards, the Senate  
12 adopts the following scoring rule.

13 (2) STATEMENT OF BUDGETARY SCORING  
14 RULE.—For purposes of points of order under any  
15 concurrent resolution on the budget and the Con-  
16 gressional Budget Act of 1974, the cost of the Fed-  
17 eral Pell Grant Program shall be the estimated full  
18 cost associated with the maximum award provided  
19 for an award year (beginning with award year 2005–  
20 2006) in an Appropriation Act, notwithstanding the  
21 amount of new budget authority provided in the text  
22 of the appropriation for that purpose.

23 (b) FUNDING FOR BIOSHIELD.—In the Senate, for  
24 purposes of points of order under any concurrent resolu-  
25 tion on the budget and the Congressional Budget Act of

1 1974, provisions contained in any bill, resolution, amend-  
2 ment, motion, or conference report that change the avail-  
3 ability of any amounts appropriated for Project Bioshield  
4 pursuant to Public Law 108–90 shall not be scored with  
5 respect to the level of budget authority or outlays con-  
6 tained in such bill, resolution, amendment, motion, or con-  
7 ference report.

8 **SEC. 405. ADJUSTMENTS TO REFLECT CHANGES IN CON-**  
9 **CEPTS AND DEFINITIONS.**

10 (a) In the Senate, upon the enactment of a bill or  
11 joint resolution providing for a change in concepts or defi-  
12 nitions, the chairman of the Committee on the Budget  
13 shall make adjustments to the levels and allocations in this  
14 resolution in accordance with section 251(b) of the Bal-  
15 anced Budget and Emergency Deficit Control Act of 1985  
16 (as in effect prior to September 30, 2002).

17 (b) If the Committee on Appropriations reports a bill  
18 or resolution, or if an amendment thereto is offered or  
19 a conference report thereon is submitted, that changes the  
20 nature of an offsetting receipts collected from the Power  
21 Marketing Administration from mandatory to discre-  
22 tionary, the chairman of the Committee on the Budget  
23 may revise the appropriate allocations for such committee  
24 and other appropriate levels in this resolution.



1   **SEC. 406. APPLICATION AND EFFECT OF CHANGES IN ALLO-**  
2                   **CATIONS AND AGGREGATES.**

3           (a) APPLICATION.—Any adjustments of allocations  
4 and aggregates made pursuant to this resolution shall—

5               (1) apply while that measure is under consider-  
6 ation;

7               (2) take effect upon the enactment of that  
8 measure; and

9               (3) be published in the Congressional Record as  
10 soon as practicable.

11          (b) EFFECT OF CHANGED ALLOCATIONS AND AG-  
12 GREGATES.—Revised allocations and aggregates resulting  
13 from these adjustments shall be considered for the pur-  
14 poses of the Congressional Budget Act of 1974 as alloca-  
15 tions and aggregates contained in this resolution.

16          (c) BUDGET COMMITTEE DETERMINATIONS.—For  
17 purposes of this resolution—

18               (1) the levels of new budget authority, outlays,  
19 direct spending, new entitlement authority, revenues,  
20 deficits, and surpluses for a fiscal year or period of  
21 fiscal years shall be determined on the basis of esti-  
22 mates made by the appropriate Committee on the  
23 Budget; and

24               (2) such chairman may make any other nec-  
25 essary adjustments to such levels to carry out this  
26 resolution.

1 **SEC. 407. EXERCISE OF RULEMAKING POWERS.**

2 Congress adopts the provisions of this title—

3 (1) as an exercise of the rulemaking power of  
4 the Senate and the House of Representatives, re-  
5 spectively, and as such they shall be considered as  
6 part of the rules of each House, or of that House  
7 to which they specifically apply, and such rules shall  
8 supersede other rules only to the extent that they  
9 are inconsistent therewith; and

10 (2) with full recognition of the constitutional  
11 right of either House to change those rules (so far  
12 as they relate to that House) at any time, in the  
13 same manner, and to the same extent as in the case  
14 of any other rule of that House.

15 **TITLE V—SENSE OF THE SENATE**

16 **SEC. 501. SENSE OF THE SENATE ON BUDGET PROCESS RE-**  
17 **FORM.**

18 It is the sense of the Senate that Congress and the  
19 President should work together to enact budget process  
20 reform legislation that would include mechanisms to re-  
21 strain Government spending. Such legislation may  
22 include—

23 (1) deficit targets that, when exceeded, would  
24 result in across the board reductions in Federal  
25 spending except Social Security, Medicare, and Vet-  
26 erans' benefits;

1 (2) revision of the content of budget resolutions  
2 to increase their focus on aggregate levels, and to in-  
3 clude easily understood enforcement tools such as—

4 (A) discretionary spending limits;

5 (B) pay-as-you-go; and

6 (C) explicit committee allocations;

7 (3) emergency spending procedures which budg-  
8 et for emergency needs;

9 (4) pay-as-you-go limitations which apply to  
10 non-budget expenditures;

11 (5) limitations on unauthorized appropriations;  
12 and

13 (6) enhanced rescission or constitutional line-  
14 item veto authority for the President.

15 **SEC. 502. SENSE OF THE SENATE ON BUDGET PROCESS RE-**  
16 **FORM WITH REGARD TO THE CREATION OF**  
17 **BIPARTISAN COMMISSIONS TO COMBAT**  
18 **WASTE, FRAUD, AND ABUSE AND TO PRO-**  
19 **MOTE SPENDING EFFICIENCY.**

20 (a) WASTE, FRAUD, AND ABUSE.—It is the sense of  
21 the Senate that legislation should be enacted that would  
22 create a bipartisan commission for the purpose of—

23 (1) submitting recommendations on ways to  
24 eliminate waste, fraud, and abuse; and

1           (2) to provide recommendations on ways in  
2           which to achieve cost savings through enhancing  
3           program efficiencies in all discretionary and entitle-  
4           ment programs.

5   The findings of the commission should be made on an an-  
6   nual basis, and should be presented in conjunction with  
7   the submission of the President's budget request to Con-  
8   gress.

9           (b) EFFICIENCY.—It is the sense of the Senate that  
10   a bipartisan commission should be established to—

11           (1) audit Federal domestic agencies, and pro-  
12           grams within such agencies, with the express pur-  
13           pose of providing Congress with recommendations,  
14           and legislation;

15           (2) implement those recommendations; and

16           (3) realign or eliminate government agencies  
17           and programs that are duplicative, inefficient, out-  
18           dated, irrelevant, or have failed to accomplish their  
19           intended purpose.

20   The findings of the commission should be made on an an-  
21   nual basis, and should be presented in conjunction with  
22   the submission of the President's budget request to Con-  
23   gress.

1 **SEC. 503. SENSE OF THE SENATE ON THE RELATIONSHIP**  
2 **BETWEEN ANNUAL DEFICIT SPENDING AND**  
3 **INCREASES IN DEBT SERVICE COSTS.**

4 It is the sense of the Senate that the Congressional  
5 Budget Office shall consult with the Committee on the  
6 Budget of the Senate in order to prepare a report con-  
7 taining a discussion of—

8 (1) the relationship between annual deficit  
9 spending and increases in debt service costs;

10 (2) the relationship between incremental in-  
11 creases in discretionary spending and debt service  
12 costs; and

13 (3) the feasibility of providing estimates of debt  
14 service costs in the cost estimates prepared pursuant  
15 to section 308 of the Congressional Budget Act of  
16 1974.

17 **SEC. 504. SENSE OF THE SENATE WITH REGARDS TO THE**  
18 **COSTS OF THE MEDICARE PRESCRIPTION**  
19 **DRUG PROGRAM.**

20 It is the sense of the Senate that the Committee on  
21 Finance of the Senate should report a bill that consists  
22 of changes in laws within its jurisdiction sufficient to en-  
23 sure that spending within part D of the Medicare Pre-  
24 scription Drug Benefit program in fiscal years 2005  
25 through 2013 does not exceed the total of

1 \$409,000,000,000 as estimated by the Congressional  
2 Budget Office.

3 **SEC. 505. SENSE OF THE SENATE REGARDING PAY PARITY.**

4 It is the sense of the Senate that—

5 (1) compensation for civilian and military em-  
6 ployees of the United States, without whom we can-  
7 not successfully serve and protect our citizens and  
8 taxpayers, must be sufficient to support our critical  
9 efforts to recruit, retain, and reward quality people  
10 effectively and responsibly; and

11 (2) to achieve this objective, the rate of increase  
12 in the compensation of civilian employees should be  
13 equal to that proposed for the military in the Presi-  
14 dent's Fiscal Year 2005 Budget.